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RELEASED IN PART
B1, 1.4(B), 1.4(D)

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ACTION SS-00

INFO LOG-00 CCO-00 OASY-00 ADS-00 /000W DECAPTIONED
-----863C55 081957Z /38

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FM USMISSION GENEVA
TO USMISSION USUN NEW YORK NIACT IMMEDIATE
SECSTATE WASHDC NIACT IMMEDIATE 6022
INFO AMEMBASSY PARIS PRIORITY
AMEMBASSY KINSHASA PRIORITY
AMEMBASSY DAR ES SALAAM PRIORITY
AMEMBASSY KIGALI PRIORITY

C O N F I D E N T I A L SECTION 01 OF 02 GENEVA 009625

EXDIS

STATE FOR G (U/S WIRTH), IO (A/S BENNET), AF (A/S
MOOSE), PRM (A/S OAKLEY)

PASS NSC FOR LAKE

USUN FOR AMBASSADOR ALBRIGHT

E.O. 12356: DECL:OADR
TAGS: PREF, RAID, PREL, PHUM, MOPS, AORC, UN, RW, CG
SUBJECT: AMBASSADOR'S MEETING WITH UN SYG BOUTROS GHALI
ON RWANDA CRISIS

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1. CONFIDENTIAL - ENTIRE TEXT.

UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: ARCHIE M BOLSTER
CLASSIFICATION: CONFIDENTIAL REASON: 1.4(B), 1.4(D)
DECLASSIFY AFTER: 8 NOV 2016
DATE/CASE ID: 04 NOV 2011 201005065

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2. AMBASSADOR SPIEGEL MET 11/8 WITH UN SYG BOUTROS GHALI TO DISCUSS THE RWANDA CRISIS. THE MEETING COVERED SEVERAL ISSUES:

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- SECURITY IN THE CAMPS IN EASTERN ZAIRE;
- THE TRUST FUND FOR RWANDA AND WORLD BANK ARREARAGES;
- PLANS FOR THE FRIENDS OF RWANDA OPERATIONAL SUPPORT GROUP; AND
- THE PROPOSED OAU-UNHCR REFUGEE CONFERENCE.

3. THE AMBASSADOR BRIEFED THE SYG ON THE HUMANITARIAN LIAISON WORKING GROUP (HLWG) MEETING ON RWANDA, WHICH HAD JUST CONCLUDED. THAT MEETING FEATURED SRSG KHAN, U/SYG HANSEN, SPECIAL ENVOY DILLON, HIGH COMMISSIONER FOR HUMAN RIGHTS AYALA LASSO, AND DEPUTY HIGH COMMISSIONER FOR REFUGEES WALZER. (HLWG DISCUSSION REPORTED SEPTTEL.)

SECURITY IN CAMPS IN EASTERN ZAIRE

4. THE AMBASSADOR NOTED THAT MANY OF THE HLWG MEMBERS (DONOR GOVERNMENT AMBASSADORS) HAD EMPHASIZED THE NEED FOR MULTI-TRACK APPROACHES TO SECURITY FOR REASONS OF TIME AND COST. (NOTE. ONE OF THE OPTIONS THAT HAD BEEN PROPOSED BY THE SYG AT HIS PRESS CONFERENCE THIS AFTERNOON WAS FORMATION OF AN INTERNATIONAL "RAPID DEPLOYMENT FORCE" TO NEUTRALIZE THE HUTU MILITARY AND POLITICAL STRUCTURE IN THE ZAIREAN CAMPS. END NOTE.)

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SRSG KHAN, MEANWHILE, HAD TOLD THE HLWG THAT AN INTERNATIONAL POLICE FORCE IN THE CAMPS WAS AN OPTION UNDER SERIOUS CONSIDERATION. HE OPPOSED AN EXPANSION OF UNAMIR BECAUSE THE HUTUS IN EASTERN ZAIRE CAMPS BELIEVED UNAMIR WAS NOT NEUTRAL.

5. BOUTROS GHALI REJECTED FORCEFULLY THE POLICE FORCE OPTION, HOWEVER: "THE SOLUTION IS NOT THE POLICE FORCE." HE SAID A POLICE FORCE ROLE WOULD BE TOO LIMITED (PRIMARYLY HELPING WITH FOOD DISTRIBUTION) AND

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IT WOULD BE LIKE TAKING ASPIRIN TO FIGHT CANCER-
TACTICALLY,

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7. WHEN THE AMBASSADOR POINTED OUT THAT KHAN HAD
OPPOSED THE EXPANSION OF UNAMIR INTO EASTERN ZAIRE, THE
SYG SAID HE HAD "NO OBJECTION" TO GIVING UNAMIR A NEW
MANDATE AND SENDING IN THESE TROOPS.

OPERATIONAL SUPPORT GROUP

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8. THE AMBASSADOR INFORMED BOUTROS GHALI THAT SECRETARY
CHRISTOPHER HAD PROPOSED THE FORMATION OF A FRIENDS OF
RWANDA OPERATIONAL SUPPORT GROUP (INCLUDING OAU CHAIRMAN
TUNISIA) TO FACILITATE AND SUPPORT UN AND INTERNATIONAL
EFFORTS TO HELP RESOLVE THE CRISIS. THE SYG RESPONDED
POSITIVELY, BELIEVED IT COULD HELP, AND SUGGESTED THAT
THE BEST WAY TO BRING IN THE AFRICAN DIMENSION WAS TO
ADD THE OAU ITSELF (PRESUMABLY HE MEANT SALIM SALIM).
HE NOTED THAT THE FRIENDS OF EL SALVADOR HAD PLAYED A
GOOD ROLE.

TRUST FUND FOR RWANDA AND WORLD BANK ARREARAGES

9. AT THE HLWG, SRSG KHAN HAD NOTED THE IMPORTANCE OF
RESOLVING WORLD BANK ARREARAGES AS SOON AS POSSIBLE IN
ORDER TO FREE UP FUNDING FOR CRITICAL PROJECTS IN RWANDA
FOR POWER GENERATION, WATER, ETC. U/SYG HANSEN SPOKE OF

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THE URGENT NEED FOR DONORS TO PROVIDE MONEY TO THE
RWANDA TRUST FUND. THE FUND WAS CREATED IN JULY BUT HAS
RECEIVED ONLY USD 200,000; DONORS MEANWHILE HAVE SPENT
CLOSER TO A BILLION DOLLARS FOR HUMANITARIAN
ASSISTANCE. (HANSEN ADMITTED THAT PART OF THE PROBLEM
HAD BEEN THE UN'S LACK OF EMPHASIS ON THE TRUST FUND
WITH DONORS.)

10.

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HE COMPARED THE SITUATION TO
THAT IN MOZAMBIQUE AND GAZA; WHO WILL PAY THE SOLDIERS
AND POLICE? HE STRESSED THAT IT WAS IMPORTANT FOR
SUBSTANTIAL TRUST FUNDS TO BE UNDER KHAN'S SUPERVISION,
ALMOST AS IF TO CREATE A TRUSTEESHIP FOR A YEAR.

OAU-UNHCR REFUGEE CONFERENCE

11. THE AMBASSADOR STRONGLY EMPHASIZED THE IMPORTANCE
THE U.S. PLACES ON HAVING AN OAU-UNHCR REFUGEE
CONFERENCE, PREFERABLY IN BUJUMBURA. THE SYG HAD TWO
OBJECTIONS: HOLDING NUMEROUS REGIONAL CONFERENCES
PRESENTS THE WRONG IMAGE FOR THE UN; AND HIS
REPRESENTATIVE ON THE GROUND, SRSG KHAN, MUST BE
INCLUDED AND SUPPORT SUCH AN EFFORT.

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MEETING WITH SPECIAL ENVOY DILLON

12. NOTE. THE AMBASSADOR MET EARLIER IN THE AFTERNOON WITH AMBASSADOR DILLON. DILLON INDICATED THAT A CLEAR MESSAGE FROM BOUTROS GHALI AT THE UN'S TUESDAY MORNING MEETING WAS THAT SRSG KHAN WAS THE PERSON IN CHARGE IN THE RWANDA REGION. DILLON ALSO COMMENTED THAT KHAN'S OPERATION REMAINS UNDERSTAFFED AND HE NEEDS A SENIOR DEPUTY. END NOTE.

COMMENT

13.

SRSG

KHAN, DURING THE HLWG, HAD BEEN CAREFUL TO REMAIN OPEN TO VARIOUS OPTONS TO GIVE THE IMPRESSION THAT ALL WERE UNDER SERIOUS CONSIDERATION. THE SYG TOLD THE AMBASSADOR THAT HE WOULD BE DISCUSSING THE RWANDA SITUATION AND OPTIONS WITH GOVERNMENTS UPON HIS RETURN TO NEW YORK ON WEDNESDAY. END COMMENT.
SPIEGEL

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